

Budget Proposals 2012/13: Major Decision: Business Unit: Spatial Planning

Combined Impact Assessment: Full assessment (Part 2)

The council and its partners are facing a significant challenge in the savings it needs to make over the next couple of years. This Full Impact Assessment has been developed as a tool to enable business units to fully consider the impact of proposed major decisions on the community. As a council we need to ensure that we are able to deliver the savings that we need to make from the 1st April and be able to justify our decisions through any legal challenge.

This full assessment, combined with the initial review, will evidence that you have fully considered the impact of your proposed changes and carried out appropriate consultation on those changes with the key stakeholders. The Combined Impact Assessment will allow Councillors to make informed decisions as part of the decision-making process regarding the council's budget.

Name: Mark Irving/Ian Hartley

**Position: Senior Service Manager - Customer Service & Planning
Waste Client Manager**

Business Unit: Place & Environment

Department: Spatial Planning

Date: January 2012

Please see - Agenda Item 7, page 15

Summary from Overall Proposal (Updated as required)

Proposals – Outline	Savings 2012/13		Implementation Cost Include brief outline + year incurred	Delivery In place 01/04/12 If earlier or later state date	Risks / impact of proposals <ul style="list-style-type: none"> Potential risks Impact on community Knock on impact to other agencies 	Type of decision*		
	Income £ 000's	Budget reduction £ 000's				Internal	Minor	Major
Charging for Waste Rubble or Similar Material	50		<p>£15,000 - £18,000</p> <p>Gross takings on current throughput £100k but TOR2 handling charge c£50k. May also be a fly-tipping control cost especially in short term</p>	Report to Council Sept 2011. Will need time to implement	<p>Customer resistance in short term. Fly-tipping may increase. Negotiations in progress with TOR2 re: costs of administering the system on site. Could affect the bottom line – current estimate £100k split 50/50.</p> <ul style="list-style-type: none"> Increased fly tipping Complaints from members of the public as to why they now have to pay for something previously free of charge (misconception that this type of waste is household waste) Non achievement of income 	√	√	

Stage 1: Purpose of the proposal

No	Question	Details
1.	Clearly set out the purpose of the proposal	Charging for Waste Rubble or Similar Material – That Torbay Council implements a charging system for waste material associated with rubble and for vehicle tyres at the Paignton Household Waste Recycling Centre
2.	Who is intended to benefit/will this affect?	All householders taking this type of waste to the Household Waste Recycling Centre (HWRC).
3.	What is the intended outcome?	<p>Charging for Waste Rubble or Similar Material: -</p> <p>Charges are inclusive of VAT.</p> <ol style="list-style-type: none"> Soil, rubble, ceramics, paving slabs, bricks, building blocks etc - £2 per bag * Asbestos (a 6' x 3' sheet) or a bag * - £20

No	Question	Details
		3. Plasterboard (a 8' x 3' sheet) or a bag * - £7 4. Car Tyres - £2 each (no commercial) * A bag should be no bigger than 20" x 30"

Stage 2: Evidence, Consultation and Engagement

No	Question	Details
4.	Have you considered the available evidence?	Torbay Council like all other councils in the UK only has a legal obligation to provide Recycling Centre facilities for household waste (which is waste arising from the day to day running of a household). However, items from the repair or improvement of houses (e.g. DIY type waste) is classified as construction waste and there is no requirement for the council to provide any service for the disposal of this material or accept it free of charge. The Audit Commission also states that this type of waste (rubble and soil associated with rubble) is not household waste, so even if it is recycled it cannot be included in the household waste recycling figure.
5.	How have you consulted on the proposal?	<p>We have consulted with Devon County Council. Since 1 April 2011 Devon County Council has charged for items that were previously free of charge at all its Household Waste Recycling Centres (HWRCs).</p> <p>Such a scheme could potentially generate objections from members of the public, but Devon County Council reported at its last Devon Environmental Service Managers Group on 14/7/11, that objections to their charging had settled down, with a decreasing number of complaints.</p> <p>We will advertising in the Herald Express and distribute leaflets at the recycling centre 1 month prior to implementation. Torbay Council's Website will also be updated.</p>
6.	Who have you consulted with?	As above
7.	How many people responded?	None
8.	Outline the key findings?	Not applicable
9.	What amendments may be required as a result	None likely

No	Question	Details
	of the consultation?	
10.	How will the results be published?	Not applicable

Stage 3: Impact Assessment

No	Question	Details	
11.	Identify the potential positive and negative impacts on specific groups		
		Positive Impact	Negative Impact
	All groups in society generally	There is no disadvantage to vulnerable groups as a result of this change – assisted collections will still take place (for disabled/older people in the Bay)	There is the possibility of increased fly tipping with some householders not wishing to pay the new charges, but since Devon County Council introduced its new scheme, fly tipping is only slightly higher than 12 month previous, as at June 2011. Such a scheme could potentially generate objections from members of the public, but Devon County Council reported at its last Devon Environmental Service managers group on 14/7/11, that objections to their charging had settled down, with a decreasing number of complaints.
	Older or younger people	There is no disadvantage to vulnerable groups as a result of this change – assisted collections will still take place (for disabled/older people in the Bay)	There is no disadvantage to vulnerable groups as a result of this change
	People with caring responsibilities	There is no disadvantage to people with caring responsibilities as a result of this change	There is no disadvantage to people with caring responsibilities as a result of this change
	People with a disability	There is no disadvantage to vulnerable groups as a result of this change – assisted collections will still take place (for disabled/older people in the Bay)	There is no disadvantage to vulnerable groups as a result of this change

No	Question	Details	
	Women or men	There is no disadvantage to women or men as a result of this change	There is no disadvantage to women or men as a result of this change
	People who are black or from a minority ethnic background (BME)	There is no disadvantage to BME groups as a result of this change	There is no disadvantage to BME groups as a result of this change
	People with particular religion or belief / no belief	There is no disadvantage to people with particular religion or belief groups as a result of this change	There is no disadvantage to people with particular religion or belief groups as a result of this change
	People who are lesbian, gay or bisexual	There is no disadvantage to people who are lesbian, gay or bisexual as a result of this change	There is no disadvantage to people who are lesbian, gay or bisexual as a result of this change
	People who are transgender	There is no disadvantage to people who are transgender as a result of this change	There is no disadvantage to people who are transgender as a result of this change
	People who are in a marriage or civil partnership	There is no disadvantage to people who are in a marriage or civil partnership result of this change	There is no disadvantage to people who are in a marriage or civil partnership result of this change
	Women who are pregnant / on maternity leave	There is no disadvantage to women who are pregnant / on maternity leave result of this change	There is no disadvantage to women who are pregnant / on maternity leave result of this change
12.	What are the impacts of your proposals to other agencies?	There is the possibility of increased fly tipping (although this is a serious offence) with some householders not wishing to pay the new charges, but since Devon County Council introduced its new scheme, fly tipping is only slightly higher than 12 month previous, as at June 2011. This may impact on TOR2 as they currently collect the fly tipping in the bay.	
13.	Does your proposal link to other decisions you are making?	Links to RIO (Revenue Income Generation) project and waste minimisation policies	
14.	Is there scope for your proposal to eliminate discrimination, promote equality of opportunity and/or foster good relations?	<p>There is no disadvantage to vulnerable groups as a result of this change – assisted collections will still take place (for disabled/older people in the Bay)</p> <p>Having to pay for a service that was previously free, will make some people reconsider whether the decision to throw something away that is still perfectly functional is the right option, which is in itself more environmentally sustainable. Waste minimisation is at the top of the national waste hierarchy and is supported within Torbay's Municipal Waste Management</p>	

No	Question	Details
		Strategy.

Stage 4: Course of Action

No	Action	Details
15.	State a course of action	Outcome 1: No major change required - CIA has not identified any potential for adverse impact and all opportunities to promote equality have been taken.
16.	Identify any plans to alleviate any negative impacts	None – No negative impacts identified

Stage 5: Monitoring

No	Action	Details
17.	Outline plans to monitor the actual impact of proposals	The full impact of decisions will only be known once it is introduced. We will monitor the impact of the proposal via: <ul style="list-style-type: none"> ▪ Customer complaints/feedback ▪ The amount of fly tipping incidents recorded

Notes:

- *The Equality Duty needs to be an integral part of the decision making process. Decision makers must consider what information he/she has and what further information may be needed in order to give proper consideration to the Equality Duty.*
- *Commissioned services – No delegation. Public bodies are responsible for ensuring that any third parties which exercise functions on their behalf are capable of complying with the Equality Duty, are required to comply with it and that they do so in practice.*

Action plan / mitigating actions

Please detail below any actions / mitigating actions you need to take: -

No.	Action	Reason for action / mitigating action	Responsibility	Deadline date
1	Placing of Herald Express Advert	To give people prior notice of the new charging structure	Ian Hartley	1 Month prior to implementation (implementation likely to be April)
2	Leaflet Distribution at the Recycling Centre	To give people prior notice of the new charging structure	Ian Hartley	1 Month prior to implementation (implementation likely to be April)
3	Torbay Council Website Updated	To give people prior notice of the new charging structure	Ian Hartley	1 Month prior to implementation (implementation likely to be April)
4				
5				
6				